

Message Text

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PAGE 01 MANILA 04601 01 OF 05 291612Z

ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

SSO-00 /066 W

-----291639Z 027716 /45

R 290950Z MAR 77

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 7731

LIMITED OFFICIAL USE SECTION 1 OF 5 MANILA 4601

STADIS////////////////////////////////////

E. O. 11652: NA

TAGS: PFOR, US, XB

SUBJECT: PARM-ANNUAL POLICY AND RESOURCE ASSESSMENT--PARTS 11
AND III

REF: A. MANILA 3128; B. STATE 38356; C. MANILA 471 (1976);

D. MANILA 3985

1. PART 11-RESOURCE ASSESSMENTS

A. STATE

(1) ANNUAL POLICY ASSESSMENT, PAR I (REF A), POSITS

UNIQUE OPPORTUNITY TO RESHAPE A COMPLEX AND OUTMODED US-
PHILIPPINE RELATIONSHIP. GENERALLY, STATE BILATERAL RESOURCES
INCLUDING SMALL CONSULATE CEBU STAFF ARE DEPLOYED ACCORDING
TO COURSE OF ACTION PROPOSED, AND THEIR NUMBERS REFLECT SEVERAL
STAFF REDUCTIONS OVER RECENT YEARS. THUS, WE HAVE ABOUT THE
CORRECT RESOURCES BALANCE IN THE EXECUTIVE, POLITICAL, ECONOMIC/
COMMERCIAL, AND CONSULAR SECTIONS TO ATTEND TO PRIORITY SECURITY
ASSISTANCE IN CLOSE COLLABORATION, RESPECTIVELY, WITH THE AID
MISSION AND WITH WHATEVER MILITARY PROCUREMENT ARRANGEMENTS
MAY EVOLVE.

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PAGE 02 MANILA 04601 01 OF 05 291612Z

(2) WE SHALL WISH TO INCREASE AN ALREADY SUBSTANTIAL
FOCUS ON HUMAN RIGHTS BY ADJUSTING PRIORITIES WITHIN THE
POLITICAL SECTION. ANTICIPATED U.S. MILITARY BASE AND TRADE/
INVESTMENT/CIVIL AVIATION/ASEAN NEGOTIATIONS LATER THIS
AND/OR NEXT FISCAL YEAR WILL INCREASE WORKLOAD S IN THE
EXECUTIVE AND, RESPECTIVELY, POLITICAL AND ECONOMIC SECTIONS,

WHICH INCREASES SHOULD BE MANAGEABLE, AS HERETOFORE, BY MEANS OF WORKLOAD ADJUSTMENTS AND OVERTIME.

(3) MAJOR REORGANIZATION OF THE CONSULAR SECTION, INCLUDING A TIMELY COMPLEMENT INCREASE LAST YEAR AND DESPITE A PAINFULLY SLOW BUILDING RENOVATION THIS YEAR, SHOULD ENABLE US TO ABSORB CURRENT WORKLOAD INCREASES (ISSUANCE AND REFUSAL IMMIGRANT VISAS PLUS 13 0/0, NON-IMMIGRANT PLUS 7 0/0, PASSPORT SERVICES PLUS 10 0/0, NOTARIALS PLUS 20 0/0), AS WELL AS FURTHER 5 TO 10 0/0 INCREASES ANTICIPATED OVER THE NEXT TWO YEARS. THIS ASSUMES NO MAJOR CHANGE IN RESTRICTIVE PHILIPPINE PASSPORT POLICY.

(4) WHILE ADMINISTRATIVE RESOURCES ARE MORE THAN ADEQUATE FOR PRESENT REQUIREMENTS WE, PARADOXICALLY, RECOMMEND ONLY RELATIVE SMALL REDUCTIONS NOW. IT IS TO THE ADMINISTRATIVE SECTION THAT WE MUST LOOK OVER THE NEXT PERIOD TO FACILITATE THE MISSION-WIDE STAFF REDUCTIONS TOTALLING AT LEAST 100 AMERICANS AND 200 LOCAL POSITIONS PREVIOUSLY RECOMMENDED IN REF C AND REAFFIRMED IN REF A. OUR MANAGERIAL PRIORITIES ARE TO ELIMINATE DUPLICATION AND CONSOLIDATE SUPPORT SERVICES ON A REIMBURSABLE BASIS AND TO ESTABLISH RATIONAL LONG-TERM LAND USE PROGRAMS AND OTHER POLICY-RELATED ADMINISTRATIVE MEASURES.

(5) AS THE ONLY CONSTITUENT POST, THE CONSULATE AT CEBU IS A VALUED REPORTING AND REPRESENTATIONAL VANTAGE POINT LOCATED IN THE SECOND LARGEST CITY OF THE PHILIPPINES AT THE COMMERCIAL AND TRANSPORTATION HUB OF THE CENTRAL LIMITED OFFICIAL USE

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PAGE 03 MANILA 04601 01 OF 05 291612Z

AND SOUTHERN ISLANDS. INCREASINGLY WE SEEK TO EXPLOIT THIS ADVANTAGEOUS POLITICAL PERSPECTIVE, TO HELP OVERSEE USG ACTIVITIES IN THE REGION, AND TO ENHANCE PROGRAM OPERATIONS INCLUDING CONSULAR SERVICES, THEREBY RELIEVING THE MANILA CONSULATE TO A DEGREE.

(6) REGIONAL

(A) RCO: TECHNICAL ASSISTANCE AND SUPERVISION OF COMMUNICATIONS PROGRAMS AND ACTIVITIES IN THE FAR EAST IN COORDINATION WITH AREA TELECOMMUNICATIONS OFFICE (ATO/RRF).

(B) RFBO: CONSTRUCTION PROGRAMS IN THE PHILIPPINES, JAPAN, KOREA, TAIWAN, HONG KONG, THAILAND, SINGAPORE AND INDONESIA.

(C) RMO: MEDICAL SUPPORT TO USG AGENCIES IN MANILA AREA AND ADVISORY TO CEBU, HONG KONG, NAHA, SEOUL,

TOKYO, AND PORT MORESBY.

(D) RSO/RST: SECURITY (PHYSICAL, PROCEDURAL,
PERSONNEL).

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PAGE 01 MANILA 04601 02 OF 05 291615Z
ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
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-----291639Z 027844 /45

R 291450Z MAR 77
FM AMEMBASSY MANILA
TO SECSTATE WASHDC 7732

LIMITED OFFICIAL USE SECTION 2 OF 5 MANILA 4601

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(E) ATO/RRF: OPERATION AND SUPPORT TELEGRAPHIC
NETWORK SERVING EMBASSIES AND CONSULATES IN ASIA.

(F) REGIONAL OPERATIONS BEAR LITTLE DIRECT RELATION-
SHIP TO THE OBJECTIVES OUTLINED IN REF A EXCEPT TO THE
EXTENT THEY CONTRIBUTE TO AN EXCESSIVE USG PRESENCE.
IN THAT REGARD WE CONTINUE TO BELIEVE THAT THE TELECOM-
MUNICATIONS FACILITIES AND STAFFS ATTACHED MIGHT QWLL BE
MORE ECONOMICALLY RATIONALIZED IN THE POST-VIETNAM ERA.
IN 76 MANILA 0754 WE RECOMMENDED THAT THE ATO/RRF BE
REVIEWED BY WASHINGTON AGENCIES TO EFFECT GREATER ORGANI-
ZATIONAL RATIONALIZATION AND OPERATIONAL ECONOMY. WE
WOULD APPRECIATE BEING ADVISED CONCERNING ANY RESULT.

PART II A-MISSION STAFFING CHART

(1) SUPERVISORY POST - MANILA

CURRENT FY 77

AGENCY AMER AMER. FSL FSL
FUNCTION OFFS. STAFF PROFES. STAFF
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PAGE 02 MANILA 04601 02 OF 05 291615Z

STATE

EXECUTIVE	2	3	1	5
POLITICAL	7	3	-	-
ECON/COML	7	2	3	4
CONSULAR	17	3	5	56
JOT PROGRAM	1	-	-	-
ADMIN	13	8	11	215
GENERAL	(2)	(1)	-	-
GSO	(5)	(1)	(4)	(120)
PER	-	(2)	(3)	(8)
B&M	(1)	(1)	(4)	(11)
C&R	(5)	(3)	-	(25)
SECURITY	-	-	-	(51)
RCO	5	1	-	-
RFBO	1	-	-	-
RMO	1	1	3	3
RSO/RST	2	2	3	2
ATO/RRF	42	47	5	40
USADB	-	1	-	1

TOTAL STATE

MANILA	98	71	31	326
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(ADM®'L) (2DAS; 22CORE)(2DAS; 10CORE)(3DAS;14CORE)43DAS;177CORE)

OTHER

ABMC	2	-	-	44
USADB	4	1	-	-
FAS(AGATT)	2	-	1	2
DAO	6	4	-	4
DEA	7	4	-	1
INS	2	1	1	3
IRS	2	1	-	-
JUSMAG	30	16	3	-
FBI	1	1	-	-

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PAGE 03 MANILA 04601 02 OF 05 291615Z

PC#	6	-	10	18
TREAS(RDO)	2	-	-	20
USCG	4	5	-	3
USIS	9	1	29	32
PRS(USIS)	10	2	31	119
RSC(USIS)	6	3	12	122
USAID	73	4	34	119

USAID

REGIONAL	11	1	1	3
USVA	13	1	83	195
MSG	-	16	-	-
TOTAL OTHER				
MANILA	190	61	205	685
GRAND TOTAL				
MANILA	288	132	236	1011

#PCV'S: 350 (FY 1977)

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PAGE 01 MANILA 04601 03 OF 05 291609Z
ACTION EA-09

INFO OCT-01 SS-15 SP-02 PER-01 SIG-01 A-01 MMO-01
EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02 ISO-00
SSO-00 /066 W

-----291640Z 027650 /45

R 290950Z MAR 77

FM AMEMBASSY MANILA
TO SECSTATE WASHDC 7733

LIMITED OFFICIAL USE SECTION 3 OF 5 MANILA 4601

STADIS////////////////////////////////////

PROJECTED FY 79

AGENCY	AMER.	AMER.	FSL	FSL
FUNCTION	OFFS.	STAFF	PROFES.	STAFF

STATE

EXECUTIVE	2	3	1	5
POLITICAL	7	3	-	-
ECON/COML	7	2	3	4
CONSULAR	17	3	5	56
JOT PROGRAM	1	-	-	-
ADMIN	13	7	13	210
GENERAL	(2)	(1)	-	-
GSO	(5)	(1)	(4)	(120)
PER	-	(2)	(5)	(10)
B&M	(1)	-	(4)	(10)

C&R	(5)	(3)	-	(24)
SECURITY	-	-	-	(46)
RCO	5	1	-	-
RFBO	1	-	-	-
RMO	1	1	2	2

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PAGE 02 MANILA 04601 03 OF 05 291609Z

RSO/RST	2	2	3	2
ATO/RRF	40	41	5	40
USADB	-	1	-	-

TOTAL STATE

MANILA	96	64	32	320
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(ADM®'L)(2DAS;22CORE)(2DAS;9CORE)(4DAS;14CORE)(44DAS;171CORE)

OTHER

ABMC	2	-	-	44
ADB(US)	4	1	-	-
FAS(AGATT)	2	-	1	2
DAO	6	4	-	4
DEA	3	1	-	-
INS	2	1	2	4
IRS	2	1	-	-
JUSMAG	30	14	3	-
FBI	-	1	-	-
PC#	7	-	10	19
TREAS(RDO)	2	-	-	20
USCG	1	1	-	1
USIS	9	1	29	32
PRS(USIS)	10	2	31	119
RSC(USIS)	6	3	12	122
USAID	54	4	34	119

USAID

REGIONAL	11	1	1	3
USVA	11	1	87	161
MSG	-	16	-	-

TOTAL OTHER

MANILA	163	52	210	650
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GRAND TOTAL

MANILA	259	116	242	970
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#PCV'S: 394(FY 1979)

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PAGE 03 MANILA 04601 03 OF 05 291609Z

(2) CONSTITUTENT POST - CEBU

CURRENT FY 77

AGENCY FUNCTION	AMER. OFFS.	AMER. STAFF	FSL PROFES.	FSL STAFF
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STATE CONSULAR	2	1	3	
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OTHER USIS(CEBU) AND DAVAO	2	4	14	
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GRAND TOTAL CEBU	4	5	17	
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PROJECTED FY 79

AGENCY FUNCTION	AMER. OFFS.	AMER. STAFF	FSL PROFES.	FSL STAFF
--------------------	----------------	----------------	----------------	--------------

STATE CONSULAR	2	1	3	
-------------------	---	---	---	--

OTHER USIS(CEBU) AND DAVAO	2	4	14	
----------------------------------	---	---	----	--

GRAND TOTAL CEBU	4	5	17	
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B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

(1) THE PROGRAMS OF OTHER AGENCIES WERE ASSESSED AT
LENGTH IN REF C. THEN AS NOW WE CONCLUDE THAT TRIMMING
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PAGE 04 MANILA 04601 03 OF 05 291609Z

THE OFFICIAL AMERICAN PRESENCE WOULD HELP MOVE TOWARD OUR
PRIMARY OBJECTIVE OF EFFECTING A MORE RATIONAL US-PHILIPPINE
RELATIONSHIP, BELIEVING AS WE EMPHASIZED IN REF A, THAT
"LEANER OPERATIONS WOULD CONSERVE USG RESOURCES AND WOULD
ENHANCE OUR IMAGE, PERFORMANCE AND MORALE, AS WELL AS OUR
RELATIONS."

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PAGE 01 MANILA 04601 04 OF 05 291611Z

ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

SSO-00 /066 W

-----291642Z 027678 /46

R 290950Z MAR 77

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 7734

LIMITED OFFICIAL USE SECTION 4 OF 5 MANILA 4601

STADIS//////////

(2) THE ASSESSMENTS AND RECOMMENDATIONS IN REF C REMAIN VALID WITH MINOR MODIFICATIONS NOTED BELOW. ONLY MODEST REDUCTIONS HAVE BEEN ACHIEVED OVER THE INTERVENING YEAR, AND THE MISSION REMAINS "HUNG LIKE A CHRISTMAS TREE WITH ALL SORTS OF QUESTIONABLE REPRESENTATION FROM OTHER AGENCIES WHICH HAVE, AT BEST, A MINTINAL REASONS FOR BEING HERE." TO CORRECT THIS WILL REQUIRE CONSIDERABLY MORE ACTIVE AND EFFECTIVE EFFORTS IN WASHINGTON TO FOLLOW UP AS WELL AS SOME PROCEDURAL AND ATTITUDINAL CHANGES IN THE DIRECTION OF ZERO BASED BUDGETING AND INTEGRATED ADMINISTRATION OVERSEAS.

(A) VETERANS ADMINISTRATION. REF D REVIEWS THE RECORD OF ASSESSMENT AND RECOMMENDATIONS AS OF MARCH 17. CURRENTLY A GAO TEAM IS IN MANILA EVALUATING OPERATIONS OF THE USVA REGIONAL OFFICE.

(B) USAID. IN ADDITION TO ALREADY RECOMMENDED AND PROJECTED DECREASES THERE REMAINS SCOPE FOR RESOURCE CONSERVATION THROUGH CONSOLIDATION OF AID AND EMBASSY ADMINISTRATIVE SERVICES. ALSO, WE WOULD LIKE TO SEE REDUCTIONS IN THE AID AREA AUDITOR GENERAL STAFF LOCATED
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PAGE 02 MANILA 04601 04 OF 05 291611Z

IN MANILA. BOTH OBJECTIVES REQUIRE FOLLOW-THROUGH WITH AID/WASHINGTON.

(C) JUSMAG. AS STATED IN REF A, WE BELIEVE THE JUSMAG PROGRAM SHOULD BE PHASED OUT COMPLETELY, DEPENDING UPON CIRCUMSTANCES WHICH MAY BE DICTATED BY THE NEGOTIATION

OF A MILITARY BASES AGREEMENT.

(D) USIA. ANY SIGNIFICANT RESUMPTION OF RSC BEIRUT OPERATIONS SHOULD BE REFLECTED IN REDUCTIONS AMONG THE MANILA STAFF (INCREASED OWING TO DISRUPTIONS IN BEIRUT).

(E) PEACE CORPS. CURRENT STAFF AND VOLUNTEER CEILINGS SEEM ABOUT RIGHT PENDING MORE CONCRETE GUIDANCE CONCERNING THE NATURE AND SCOPE OF PEACE CORPS DEVELOPMENTS.

(F) DEA. REF C RECOMMENDATION TO RELOCATE TO BANGKOK IS TO BE EFFECTED THIS FY WITH, HOWEVER, THREE AMERICAN OFFICERS AND ONE STAFF TO BE RETAINED IN MANILA. THIS SEEMS EXCESSIVE BY AT LEAST ONE OFFICER.

(G) FAA HAS BEEN WITHDRAWN AS RECOMMENDED REF C.

(H) COAST GUARD. GOP ASSUMPTION OF RESPONSIBILITY FOR LORAN STATIONS HAS BEEN POSTPONED UNTIL JANUARY 1978.

(I) TREASURY (USRDO), IRS, FBI, USDA (FAS), ABMC, INS, SOCIAL SECURITY, ADB, GSA, DAO, OICC. ALL COMMENTS AND RECOMMENDATIONS REMAIN AS STATED REF C.

PART III - STATE PERSONNEL RECOMMENDATIONS:

A. REPROGRAMMING: OVER THE NEXT MONTHS THE EMBASSY WILL SEEK TO INCORPORATE ADMINISTRATIVE FUNCTIONS OF AFFILIATED AGENCIES PRESENTLY CONDUCTED OUTSIDE OUR SHARED ADMINISTRATIVE SUPPORT PROGRAM. EFFORTS ARE UNDER WAY WITH LIMITED OFFICIAL USE

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PAGE 03 MANILA 04601 04 OF 05 291611Z

USAID RE PERSONNEL ADMINISTRATION, PROPERTY MANAGEMENT (REAL AND PERSONAL), TRAVEL AND TRANSPORTATION, AND VEHICLE MAINTENANCE. RELATED EFFORTS WILL BE DIRECTED TO THE USVA LATER IN FY 1978. NO ADDITIONAL STATE DIRECT S&E POSITIONS OR FUNDS WOULD BE REQUIRED. TO ESTABLISH A UNIFIED ADMINISTRATIVE SUPPORT PROGRAM UNDER EMBASSY AEGIS, USAID AND USVA STAFFING RESOURCES SHOULD BE REALLOCATED TO STATE (ADM) AS FOLLOWS:

(1) FROM USAID: 1 AMERICAN PERSONNEL OFFICER, 1 FSL CLASSIFICATION SPECIALIST, 1 FSL PROCUREMENT AND CONTRACTING SPECIALIST, 1 FSL PROPERTY CLERK.

(2) FROM USVA: 1 FSL PERSONNEL ASSISTANT, 1 FSL PERSONNEL RECORDS CLERK, 2 FSL AUTO MECHANICS, 1 FSL AUTO PARTS CLERK, 2 FSL AIR-CONDITIONING MECHANICS. ALL DAS POSITIONS.

B. INCREASES/DECREASES: WITH DEPARTURE OF THE INCUMBENTS
FOLLOWING AMERICAN POSITIONS ON STATE COMPLEMENT CAN BE
ELIMINATED (FOR REASONS INDICATED):

(A) ATO/RRF - EIGHT POSITIONS NYMBERED 55-436,
55-680, 55-499, 55-TRIN 55-591, 55-677, 55-678, 55-338
(DRAWDOWN OF ACTIVITIES IN INDOCHINA);

(B) ADMIN/B&F-ONE POSITION NUMBERED 53-560
(FADPC TAKEOVER OF ALLOTMENT ACCOUNTING AND REPORTING).

C. LOWER PRIORTIY POSITIONS (PRIORITY-RANKED):

COMPRISING FIVE PERCENT PLUS OF THE THE NET STATE AMERICAN AND
FSL COMPLEMENT.

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PAGE 01 MANILA 04601 05 OF 05 291703Z
ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
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-----291706Z 028960 /45

R 290950Z MAR 77
FM AMEMBASSY MANILA
TO SECSTATE WASHDC 7735

LIMITED OFFICIAL USE SECTION 5 OF 5 MANILA 4601

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FUNCTION	AMERICAN POS. NO.	FSL POS. NO.
1. RSO/T	56-491	

POSITION CONSIDERED MARGINAL.

2. ATO/RRF RCL-8,9
WOULD INCREASE REACTION TIME IN SATISFYING AREA REQUIREMENTS.

3. EXECUTIVE 00-387

WOULD REQUIRE SHARING OF AMERICAN SECRETARY BETWEEN
DCM AND LEGAL OFFICER. IN ABSENCE OF BASE NEGOTIATIONS,
IMPACT MODERATE; IN PRESENCE ACTIVE BASE NEGOTIATIONS,

LEGAL OFFICER WOULD REQUIRE MORE THAN 50 PERCENT SECRETARY TIME.

4. RMO ADL-36,159

WITH ARRIVAL OF AMERICAN DOCTOR AND AMERICAN NURSE, BOTH POSITIONS COULD BE WITHDRAWN BY END FY 77.

5. ADM/SY ADL-41-1, 12, 16, 18,
23

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PAGE 02 MANILA 04601 05 OF 05 291703Z

(CONVERSION OF DIRECT-HIRE FSL GUARDS TO CONTRACTUAL SECURITY GUARD SERVICES.) POSSIBLE NEGATIVE AFFECT ON MORALE AND PERFORMANCE.

6. ADM/GSO ADL-124, 138, 257, 259
261, 262, 271, 273

(CONVERSION OF MAINTENANCE AND CUSTODIAL PERSONNEL TO CONTRACTUAL SERVICES.) PROBABLY NEGATIVE AFFECT ON MORALE AND PERFORMANCE.

7. RCO 55-684

IMPAIR MAINTENANCE SUPPORT OF AREA HF AND VHR RADIOS, RADIO NETS AND ANCILLARY EQUIPMENT.

8. ADM/C&R 55-123 ADL-12-5

WOULD REQUIRE HEAVY OVERTIME SCHEDULING WITH POSSIBLE LESSENING OF OPERATIONAL EFFICIENCY. ADL-12-5 WOULD REQUIRE MODIFICATION IN PRESENT ROUND-THE-CLOCK SWITCHBOARD COVERAGE.

9. ATO/RRF 55-637, 55-682
55-683, 55-588

MAY SERIOUSLY IMPEDE COMMUNICATIONS SERVICE TO EMBASSIES AND CONSULATES IN THE ASIA AREA BY REQUIRING SEQUENTIAL HANDLING OF CIRCUIT PROBLEMS.

10. CONSULAR 31-695 CONL-51-59-61

AUTHORIZED IN APRIL 1976 TO OVERCOME SERIOUS BACKLOGS AND PROBLEMS. COULD SERIOUSLY IMPACT ON QUALITY OF SERVICES AND FACILITATE FRAUD.
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PAGE 03 MANILA 04601 05 OF 05 291703Z

C. IN SUM, THE MINIMAL REDUCTIONS WE RECOMMENDED IN REF C (I.E., IN 1976) TOTALLED ROUGHLY 100 AMERICAN AND 200 LOCAL POSITIONS AND WERE TO BE ACCOMPLISHED BY THE END OF FY 78. ACTUALLY 2 AMERICAN POSITIONS WERE ADDED AND 49 LOCAL POSITIONS REDUCED DURING FY 76. CURRENTLY PROJECTEDD DECREASES THROUGH FY 79 TOTAL AN ADDITIONAL 45 AMERICAN AND 35 LOCAL POSITIONS. ACCORDINGLY, WE STILL HAVE A LONG WAY TO GO, AND OUR MAJOR RECOMMENDATION IS THT THE DEPARTMENT GIVE ALL POSSIBLE SUPPORT TO ENERGIZING THE PACE AND SCALE OF OTHER AGENCY RESPONSIVENESS TO INCREASED SHARING OF ADMINISTRATIVE SUPPORT AND TO RESTRAINT IN STAFFING.
SULLIVAN

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Message Attributes

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Capture Date: 01-Jan-1994 12:00:00 am
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Concepts: POLICIES, ANNUAL REPORTS, INTELLIGENCE ASSESSMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MANILA04601
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Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770107-0628
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From: MANILA
Handling Restrictions:
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Litigation History:
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